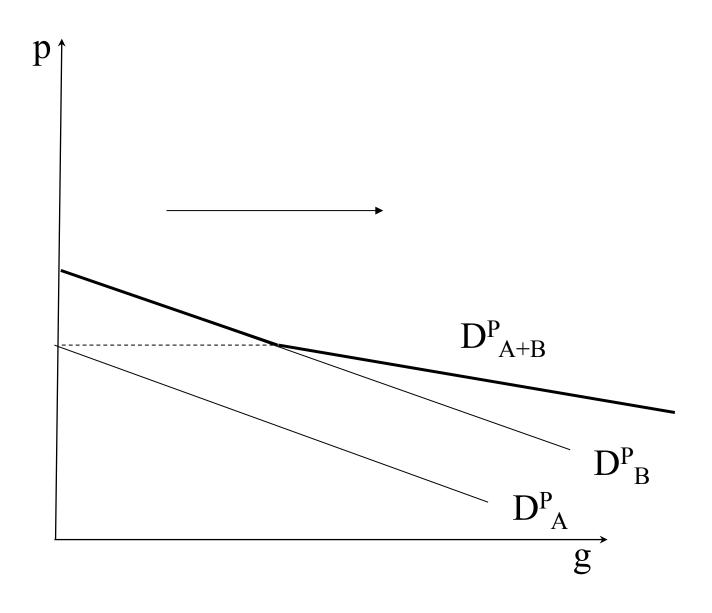
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definition
aggregation and socially optimal level
example: education
public provision
public financing
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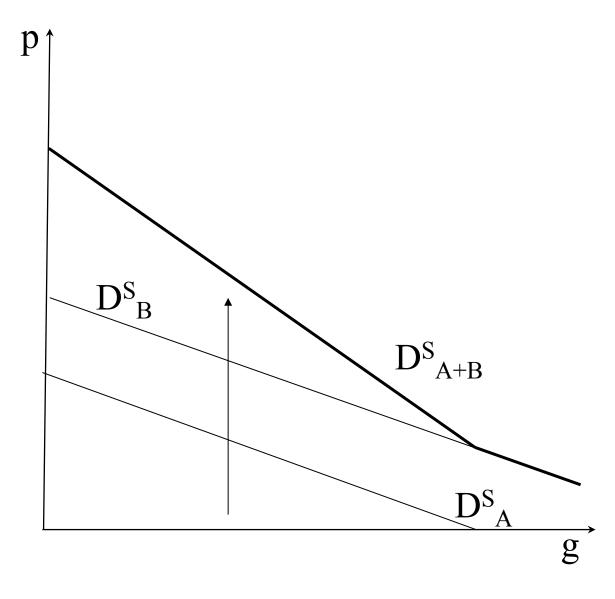
- examples: education, health
- 1st Welfare Theorem assumptions do not hold
- definition of mixed good
- determining the socially optimal level of a mixed good
- achieving and financing the socially optimal level of a mixed good

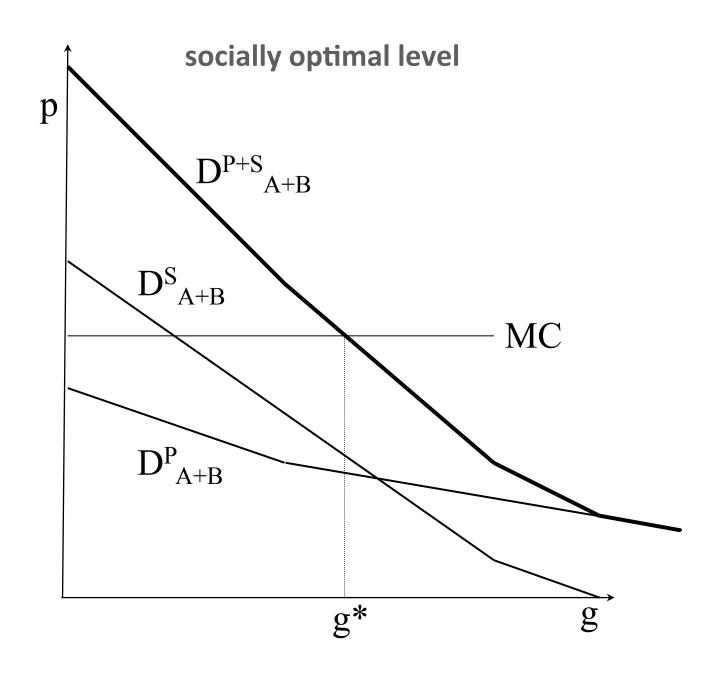
- a mixed good has a component with the characteristics of a private good (divisible and appropriable) and another component with characteristics of a public good (indivisible and nonexcludable)
- public component: positive externality (non-excludability) and indivisibility;

private component: horizontal aggregation



public component: vertical aggregation





achieving the social optimum

- underprovision similar to public goods
- small numbers vs. large numbers
- for efficiency, Pigouvian subsidy for public component
- for efficiency, mixed financing; distributional issues

Why Should the Government Be Involved in Education?

There are a number of public benefits (positive externalities) to education that might justify a government role in its provision.

Productivity

 Society can benefit from the higher standard of living that comes with increased productivity.

Citizenship

 Education may make citizens more informed and active voters, improving the quality of the democratic process.

Why Should the Government Be Involved in Education?

- Educational credit market failure: The failure of the credit market to make loans that would raise total social surplus by financing productive education.
 - Without public education, many families would borrow money for their children's education.
 - This market likely would not function well.
- Failure to maximize family utility
 - Parents may not choose an appropriate level of education for their children.

Why Should the Government Be Involved in Education?

Redistribution

- As long as education is a normal good, higherincome families would provide more education.
- Income mobility has long been a stated goal for most democratic societies, and public education supports this goal.

Measuring the Returns to Education

Measuring the returns to education is a key, but difficult, empirical question.

- Returns to education: The benefits that accrue to society when students get more schooling or when they get schooling from a higher-quality environment.
- More education clearly leads to higher wages.
- Interpretation of this correlation is controversial.

Effects of Education Levels on Productivity

There are two main interpretations:

- Education as human capital accumulation
 - Human capital: A person's stock of skills, which may be increased by further education.
- Education as a screening device
 - Screening: A model that suggests that education provides only a means of separating high- from low-ability individuals and does not actually improve skills.

Effects of Education Levels on Productivity

Policy implications

- Human capital: Government would want to support education to raise their productivity.
- Screening: Education does not raise productivity, so no reason to support it.

Differentiating the theories

- Most of the returns to education reflect accumulation of human capital.
- Some screening value to obtaining a high school or higher education degree.

Effect of Education Levels on Other Outcomes

Better-educated people...

- Participate more politically
- Perform fewer criminal acts
- Have better health and healthier children
- Have better-educated children
- Have more productive coworkers

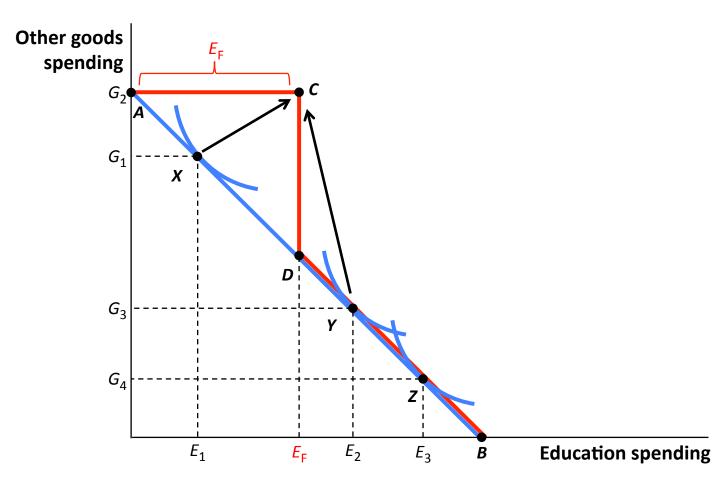
Free Public Provision

- Most public education is provided through free public schools.
- This system may crowd out private education provision.
 - Absent free public schools, some parents would send their children to expensive, high-quality schools.
 - With free public schools, parents can reduce quality by a small amount but save a lot.

Free Public Provision and Incentives

- Accountability programs have unintended effects:
 - They encourage "teaching to the test," possibly improving test scores without learning.
 - Schools can manipulate the pool of test takers and the conditions under which they take tests to maximize success.
 - They may encourage schools or teachers to cheat.

Public provision and Crowding Out

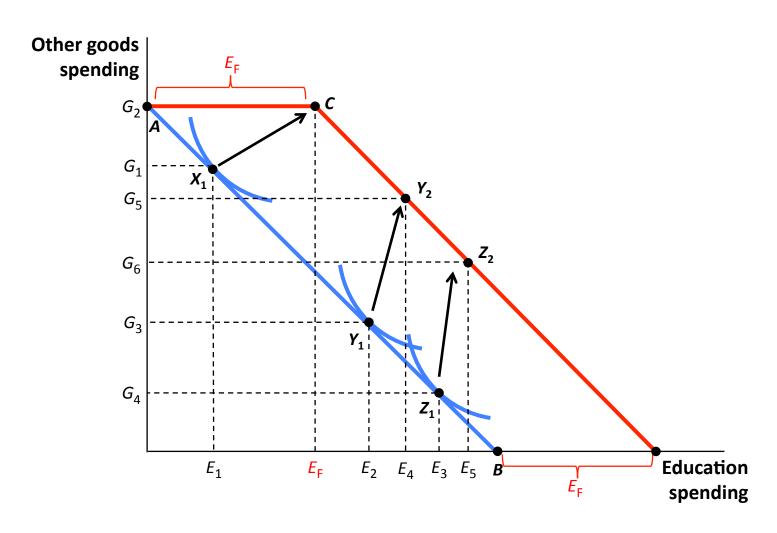


Public financing

One solution to the crowd-out problem is educational vouchers.

- Educational vouchers: A fixed amount of money given by the government to families with school-age children, who can spend it at any type of school, public or private.
- Vouchers put private schools and public schools on equal footing.

Public financing: vouchers



Public financing: vouchers

Voucher proponents make two arguments for them:

1. Consumer sovereignty

 Vouchers allow individuals to more closely match their educational choices with their tastes.

2. Competition

 Vouchers allow the education market to benefit from the competitive pressures that make private markets function efficiently.

Public financing: problems with educational vouchers

Critics make several arguments against vouchers.

Excess specialization

 By focusing on particular market segments, schools give less focus to the key elements of education.

Vouchers will lead to segregation

 Critics of voucher systems argue that vouchers have the potential to reintroduce segregation along many dimensions, such as race, income, or child ability.

Public financing: problems with educational vouchers

- Vouchers are an inefficient and inequitable use of public resources
 - With vouchers, total public-sector costs would rise, as the government would pay part of the private school costs that families currently pay.
- The education market may not be competitive
 - The education market is described more closely by a model of *natural monopoly*, with efficiency gains to having only one monopoly provider of the good.

Public financing: loans and tax relief

- **Direct student loans:** Loans taken directly from the Government.
- **Guaranteed student loans:** Loans taken from private banks for which the banks are guaranteed repayment by the government.
- Tax relief: tax credits and deductions for educational expenses

Conclusion

- The provision of education, a mixed good (and an impure public good), is an important governmental function
- The optimal amount of government intervention in education markets depends on the extent of market failures in private provision of education and on the public returns to education.